ISSUE DATE:

July 21, 2010



RECEIVED

JUL 22 2010

TOWN OF MARKHAM LO90728 CLERKS DEPT

Legal

Lucy

Ontario Municipal Board

Commission des affaires municipales de l'Ontario

Times Group Inc. has appealed to the Ontario Municipal Board under subsection 51(34) of the Planning Act, R.S.O. 1990, c. P. 13, as amended, from the failure of the Town of Markham to make a decision respecting a proposed plan of subdivision on a 35.74 hectare (88.31 acres) parcel land composed of Part of Lot 10, Concession 5, in the Town of Markham and geographically located south of Highway 7 and east of Warden Avenue to permit the development consisting of a broad range of higher density residential, commercial, employment and supporting uses to include 8.02 hectares (19.8 acres) of parkland, 8.11 hectares (20.04 acres) of valleyland, 4.41 hectares (10.9 acres) of roads, 15.2 hectares (37.6 acres) of developable land accommodating a series of residential buildings ranging from 6 to 20 storeys consisting of approximately 4,777 residential units, a 14-storey office building to contain 23,225 metres (250,000 square feet), 11,148 square metres (120,000 square feet) of retail and other commercial uses, a 0.87 hectare (2.1 acre) public elementary school site and a 0.6 hectare (1.48 acre) place of worship site

Town of Markham File No. SU 07 133313 O.M.B. Case No. PL090728 O.M.B. File No. PL090729

BEFORE:

D.R. GRANGER VICE-CHAIR

Wednesday, the 21st day of

July, 2010

THIS MATTER having come on for public hearing and the Ontario Municipal Board (the "Board"), in accordance with its Decision issued on May 19, 2010, having withheld its Order until this day pending notification that pre-conditions 5.3 and 34.1, as set out in Exhibit No. 8, have been cleared respectively by the Town of Markham and the Regional Municipality of York:

THE BOARD ORDERS that the appeal with respect to the Draft Plan of Subdivision is allowed and the draft plan presented as Exhibit No. 7, prepared by Malone Given Parsons Ltd., revised May 12, 2010, for Part of Lot 10, Concession 5, former Township

of Markham, is approved subject to the fulfillment of the conditions as number corrected between Times Group Inc. and the Town of Markham and submitted to the Board in replacement of Exhibit No. 8;

AND THE BOARD ORDERS that pursuant to subsection 51(56.1) of the *Planning Act*, the Town of Markham shall have the authority to clear the conditions of draft plan approval and to administer final approval of the plan of subdivision for the purposes of subsection 51(58) of the *Act*. In the event that there are any difficulties implementing any of the conditions of draft plan approval, or if any changes are required to be made to the draft plan, the Board may be spoken to.

**SECRETARY** 

ellen

ISSUE DATE:

May 19, 2010



# RECEIVED

MAY 2 0 2010

TOWN OF MARKHAM

CLERKS DEPT. PL090728

scott Heaslip

Lycy -

Ontario Municipal Board Commission des affaires municipales de l'Ontario

Times Group Inc. has appealed to the Ontario Municipal Board under subsection 34(11) of the *Planning Act*, R.S.O. 1990, c. P. 13, as amended, from Council's refusal or neglect to enact a proposed amendment to Zoning By-law 304-87, as amended, of the Town of Markham to rezone a 35.74 hectare (88.31 acres) parcel of land located south of Highway 7 and east of Warden Avenue from "Agricultural One" and "Open Space One" to be zoned under the Markham Centre Zoning By-law 2004-196 to permit the development consisting of a broad range of higher density residential, commercial, employment and supporting uses to include 8.02 hectares (19.8 acres) of parkland, 8.11 hectares (20.04 acres) of valleyland, 4.41 hectares (10.9 acres) of roads, 15.2 hectares (37.6 acres) of developable land accommodating a series of residential buildings ranging from 6 to 20 storeys consisting of approximately 4,777 residential units, a 14-storey office building to contain 23,225 metres (250,000 square feet), 11,148 square metres (120,000 square feet) of retail and other commercial uses, a 0.87 hectare (2.1 acre) public elementary school site and a 0.6 hectare (1.48 acre) place of worship site Town of Markham File No. ZA 07 133350

O.M.B. Case No. PL090728 O.M.B. File No. PL090728

Times Group Inc. has appealed to the Ontario Municipal Board under subsection 51(34) of the *Planning Act*, R.S.O. 1990, c. P. 13, as amended, from the failure of the Town of Markham to make a decision respecting a proposed plan of subdivision on a 35.74 hectare (88.31 acres) parcel land composed of Part of Lot 10, Concession 5, in the Town of Markham and geographically located south of Highway 7 and east of Warden Avenue to permit the development consisting of a broad range of higher density residential, commercial, employment and supporting uses to include 8.02 hectares (19.8 acres) of parkland, 8.11 hectares (20.04 acres) of valleyland, 4.41 hectares (10.9 acres) of roads, 15.2 hectares (37.6 acres) of developable land accommodating a series of residential buildings ranging from 6 to 20 storeys consisting of approximately 4,777 residential units, a 14-storey office building to contain 23,225 metres (250,000 square feet), 11,148 square metres (120,000 square feet) of retail and other commercial uses, a 0.87 hectare (2.1 acre) public elementary school site and a 0.6 hectare (1.48 acre) place of worship site

Town of Markham File No. SU 07 133313 O.M.B. Case No. PL090728

O.M.B. File No. PL090729

RECEIVED

MAY 2 0 2010

TOWN OF MARKHAM CLERKS DEPT.

### APPEARANCES:

**Parties** 

Counsel\*/Agent

Times Group Inc.

I. Kagan\*

Aryeh Construction Ltd.

L. Townsend\*

Town of Markham

C. Lyons\* and I. Andres\*

Region of York

R. Miller\* and B. Montgomery\*

Toronto and Region Conservation Authority

Q. Hanchard

York Region District School Board

J. Peake

Sheridan Nurseries Limited

S. Rogers\*

Ruland Properties Inc.

B. Horosko\* and C. Facciolo\*

Unionville Ratepayers Association

H. Eaglesham and P. Miasek

Markham Centre Landowners Group Inc.

S. Snider\*

# DECISION DELIVERED BY D. R. GRANGER AND PARTIAL AND CONTINGENT ORDER OF THE BOARD

This is the hearing of the appeals by Times Group Inc. (Times) from the refusal of the Council of the Town of Markham (Town) to enact a proposed amendment to By-law 304-87, as amended by By-law 2004-196, (By-law) and from the Town's failure to make a decision respecting a proposed plan of subdivision to permit a higher density mixed residential and commercial office/retail development, that includes new roads, an elementary school, a place of worship, park lands and valley lands (Times Proposal) on a 35.74-hectare site at the southeast intersection of Warden Avenue and Highway No. 7 (Times Property).

At the commencement of the hearing, the Board was informed of a settlement of the dispute between Times, the Town and the Region of York (Region) subject to agreed conditions of Draft Plan of Subdivision Approval from the Town, Region, Toronto and Region Conservation Authority and the York Region District School Board.

J. Kirk, on behalf of Times, presented expert land use planning evidence and opinion in support of the settled Proposal including a revised By-law Amendment and Proposed Plan of Subdivision. He confirmed his opinion that the required planning instruments were consistent with the Provincial Policy Statement (PPS) and conformed

to the Growth Plan for the Greater Golden Horseshoe (GP), Region of York Official Plan (ROP), Town Official Plan (OP) and the Markham Centre Secondary Plan, including the implementing of all eleven principles set out in OP Amendment No. 21 (OPA 21) for the Markham Centre area.

Area resident C. Bergauer-Free presented her concerns regarding the Proposal including availability of water, maintenance of sanitary sewers, pollution of the natural Rouge River valley system, air pollution, adequacy of public transit, availability of adequate parking, wind, shadow and television signal transmission effects from tall buildings, noise and light pollution, adequacy of emergency services and adequacy of recreational and library services.

In reply to the concerns outlined by Ms Bergauer-Free, D. Richardson provided expert transportation engineering evidence and opinion, S. Schaefer provided expert civil engineering evidence and opinion and J. Kirk provided additional expert land use planning evidence and opinion all in support of the Proposal. They confirmed that no public agencies responsible for the areas of concern set out by Ms Bergauer-Free objected to the Proposal as now proposed and now subject to the conditions as agreed between the Parties.

The Parties then requested the Board stand down to allow the completion of the final form of the By-law Amendment, Draft plan of Subdivision (including resolutions related to the abutting Aryeh property) and Conditions of Draft Plan Approval. The Board agreed.

Upon reconvening, the Board was presented with a final form of the By-law Amendment as Exhibit No. 9, the final form of the Proposed Draft Plan of Subdivision as Exhibit No. 7 (Subdivision) and final Conditions of Draft Plan Approval (Conditions) as Exhibit No. 8.

The land use planner for the applicant confirmed the Subdivision being in full compliance with the criteria set out in subsection 51(24) of the *Planning Act* that the Conditions were reasonable and relevant pursuant to subsection 51(25) of the *Planning Act* and that the By-law Amendment conforms to the in-force and applicable Town OP. He confirmed his opinion that the final required planning instruments were consistent with the Provincial Policy Statement (PPS) and conformed to the Growth Plan for the

Greater Golden Horseshoe (GP), Region of York Official Plan (ROP), Town Official Plan (OP) and the Markham Centre Secondary Plan, including the implementing of all eleven principles set out in OP Amendment No. 21 (OPA 21) for the Markham Centre area.

The Board was informed of one outstanding issue requiring adjudication.

The Applicant seeks a maximum parking requirement in the By-law Amendment for apartment dwellings and multiple dwellings of 1.1 parking spaces per dwelling unit plus 0.1 parking spaces per dwelling unit for visitors.

The Town seeks to uphold the existing Markham Centre By-law requirement of 1 parking space per dwelling unit plus 0.2 parking spaces per dwelling unit for visitors.

Save this parking issue, the Board adopts and relies upon the evidence and opinion of the land use planner for the Applicant that was not contradicted. The revised proposal represents the implementation of the Council approved Precinct Plan for this area of Markham Centre. The revised Proposal results from an extensive open, public planning approval process fully endorsed by the Town Council. All commenting agencies, including the School Board and Conservation Authority, are now supporting the revised Proposal. All abutting property owners have also expressed satisfaction with the revised Proposal.

With respect to the issues raised by Ms Bergauer-Free, the Board is satisfied that the public interest has been well represented by the Town, Region, Conservation Authority and School Board with no other government agencies registering similar concern. There has been no evidence presented to contradict that of the experts in attendance.

With respect to the parking issue, the Board heard further transportation engineering/planning evidence and opinion from D. Richardson, on behalf of the Applicant, and transportation engineering/planning evidence and opinion from B. Hollingworth, on behalf of the Town. Both were well-qualified and had extensive experience relevant to the issue at hand.

Having considered the parking evidence and opinions presented, including the able submissions of both Counsel, the Board finds that the parking requirements should

not deviate from those set out in the existing Town requirements at this time. The standards should remain as set out in the proposed By-law Amendment presented as Exhibit No. 9.

There was no dispute of the long-term trend towards the reduction of parking requirements in urban areas planned for higher-density development that is well-served by public transit. Markham Centre, that includes the Subject Property, meets that requirement.

Times has, to its credit, relied on its experience with another of its buildings in the Markham Centre area to justify the change in acknowledgment of the demands of its buying public. It posits that owners may wish to own more than one vehicle, especially multi-bedroom unit owners, and that fact does not necessarily equate to any increase in automobile use or peak hour traffic as at its existing building that enjoys a parking standard of 1.1 parking spaces per unit plus .15 spaces per unit for visitors. The transportation engineer/planner for the applicant was forthright in his admission that to fully understand automobile use in the existing building would require more extensive detailed study above the simple parking survey undertaken to date.

The Town, on the other hand, relies on the undisputed fact that parking requirements are trending down. In its opinion, to increase parking space ownership in high-density areas flies in the face of discouraging automobile use. The present Town standard has been in place since 2004. The Town anticipates addressing updated parking standards resulting from a comprehensive review later this year. The Town did have to acknowledge that By-law variances in the Markham Centre area have been granted, as late as the year 2007, that permit standards similar to those now requested by the Applicant. There was no evidence of any of these decisions being appealed to the Board.

In the circumstances of this case, the Board finds that the standard to be set for one of the largest remaining blocks of the Markham Centre area should not provide for any increase in owner parking spaces than presently exists. The Board acknowledges that further detailed and comprehensive studies may further refine specific parking requirements and this decision is not intended to prejudice the ability to consider site-specific variances subject to a more comprehensive and detailed analysis.

Counsel for the Applicant characterized this as a friendly dispute with both Parties wanting to do the right thing. The Board finds that the broader good, in this case, is served by not increasing the number of owner parking spaces in this high-density core urban area that is well-served by existing transit and committed to have further improved rapid transit in the not-too-distant future. This is a GP identified urban growth centre with the highest proposed density in the Region. Support for major transit infrastructure must be planned for and accommodated.

Save this issue, the Board must acknowledge the outstanding efforts of all of the Parties in resolving the land use planning for one of the most important urban development areas in the Town of Markham and Region of York. This was no small task and involved the cooperation and hard work of a myriad of public agencies, private land owners and area residents and businesses. Well done.

In conclusion, the appeals by Times are allowed.

The Board Orders that the By-law is amended in the manner as set out in Exhibit No. 9. The Board authorizes the Town Clerk to assign a number to this By-law Amendment for record keeping purposes.

The Draft Plan of Subdivision presented as Exhibit No. 7, prepared by Malone Given Parsons Ltd., revised May 12, 2010, for Part of Lot 10 Concession 5, former Township of Markham, is approved subject to the fulfillment of the conditions as number corrected between the Applicant and Town and submitted to the Board in replacement of Exhibit No. 8. The Board will withhold its Order in that regard pending notification that pre-conditions 5.3 and 34.1 (as set out in Exhibit No. 8 and as may be number corrected between the Applicant and Town) have been cleared to the satisfaction of the Town within 30 days of the issuing of this decision. The Board may be spoken to should difficulties arise in that regard.

Upon the issuing of the Board's final Order regarding the Draft Plan of Subdivision, the Board Orders that pursuant to subsection 51(56.1) of the *Planning Act*, the Town of Markham will have the authority to clear the conditions of draft plan approval and to administer final approval of the plan of subdivision for the purposes of subsection 51(58) of the *Act*. In the event that there are any difficulties implementing

any of the conditions of draft plan approval, or if any changes are required to be made to the draft plan, the Board may be spoken to.

The Board so Orders.

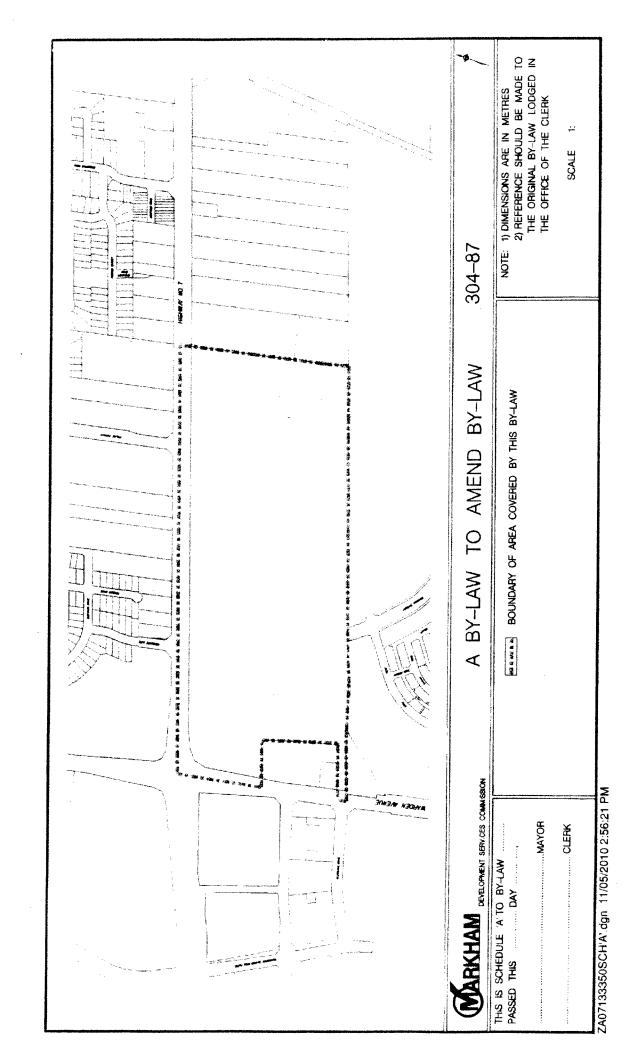
"D. R. Granger"

D. R. GRANGER VICE CHAIR

## A By-law to amend By-law 304-87, as amended,

# THE COUNCIL OF THE CORPORATION OF THE TOWN OF MARKHAM HEREBY ENACTS AS FOLLOWS:

- 1. By-law 304-87, as amended, is hereby further amended by deleting the lands identified as Part of Lot 10, Concession 5 as shown on Schedule 'A' attached hereto from the designated area of By-law 304-87, as amended.
- 2. This By-law shall not come into effect until By-law 2010-XXXX amending By-law 2004-196, as amended, comes into effect, and the lands as shown on Schedule 'A' attached hereto, are incorporated into the designated area of By-law 2004-196, as amended.
- 3. All other provisions of By-law 304-87, as amended, not inconsistent with the provisions of this By-law shall continue to apply.



THE COUNCIL OF THE CORPORATION OF THE TOWN OF MARKHAM HEREBY ENACTS AS FOLLOWS:

- Zoning By-law 2004-196, as amended, be and the same is hereby further amended as follows:
  - 1.1 By expanding the designated area of By-law 2004-196, as amended, to include those lands comprising Part of Lot 10, Concession 5, as more particularly outlined on Schedule 'A' hereto.
  - 1.2 By zoning the lands:

Markham Centre Downtown Two \*11 (Hold 1 Hold 2)

- MC-D2\*11 (H1 H2)

Markham Centre Downtown Two \*11\*14 (Hold 1 Hold 2)

- MC-D1\*11\*14 (H1 H2)

Markham Centre Downtown Five \*12 – MC-D5\*12

Markham Centre Public Space One - MC-PS1

Markham Centre Public Space One \*13 - MC-PS1\*13

Markham Centre Public Space Two - MC-PS2

as shown on Schedule 'F1' attached hereto.

- 1.3 By amending Section 1.2 of By-law 2004-196, as amended, by deleting the words "Schedules A1 to A4, B1 to B4, C1 to C4, D1 to D4 and E1 to E4" and replacing them with the words "Schedules A1 to A4, B1 to B4, C1 to C4, D1 to D4,E1 to E4 and F1 to F4."
- 1.4 By amending Section 2.2 of By-law 2004-196, as amended, by replacing the words "Schedules A1, B1, C1, D1 and E1" and replacing them with the words "Schedules A1, B1, C1, D1, E1 and F1."
- 1.5 By amending Sections 2.6, 2.6.1 and 2.6.2 of By-law 2004-196, as amended, by replacing all references to "Schedules X1, X2, X3 and X4" with "Schedules X1, X2, X3, X4 and X5."
- 1.6 By adding the following new subsection to Section 6 Exceptions to By-law 2004-196:
  - 6.11 Special Provisions Lands south side of Highway 7, east of Warden Avenue.

Notwithstanding any other provisions of this By-law, the following provisions shall apply to the lands denoted by the symbol \*11 (Exception 11) on the schedules to this By-law. All other provisions, unless specifically modified/amended by this section, continue to apply to the lands subject to this section.

### 6.11.1 Special Uses Provisions

The following special use provisions shall apply:

- a) The following additional uses are permitted:
  - Schools, Public
  - Home occupations within the first and second

#### 6.11.2 Special Site Provisions

The following additional provisions apply:

- a) Dwelling units are permitted on any storey, including the first storey, of an apartment building, except in the area shown in hatching on Schedule F2. Notwithstanding this provision, lobbies and other areas used to access residential uses are permitted within the first storey of buildings in the area shown in hatching on schedule F2.
- b) Special Provision (2) to Table A1 shall not apply.
- c) The minimum height of the first storey shall be 3.6 metres, with that height being measured from the floor of the first storey to the floor of the storey above.
- d) In the case of a corner lot with a daylighting triangle, the exterior side lot line shall be deemed to extend to its hypothetical point of intersection with the extension of the front lot line for the purposes of calculating minimum and maximum setbacks from streetlines. Notwithstanding the above, in no case shall any building or structure extend into the public street right of way.
- e) Awnings are permitted to extend to any streetline or lot line.
- f) Notwithstanding the provisions of Section 4.6 of By-law 2004-196, a building or structure may be erected on a lot or parcel that fronts on and is accessed by a private street within a Plan of Condominium that either provides direct access to a public street or which connects with other private streets within a Plan of Condominium or other Plans of Condominium to access a public street.

#### 6.11.3 Special Parking Provisions

The following special parking provisions shall apply:

- a) The parking space requirement for apartment dwellings and multiple dwellings shall be as follows:
  - A minimum of 0.8 parking space per dwelling unit and a maximum of 1 parking space per dwelling unit plus 0.2 parking spaces per dwelling unit for visitors. The provision of additional parking spaces is not permitted. A maximum of 5% of the parking spaces required may be located in a surface parking area.
- b) A premises that includes both a residential and commercial uses shall provide parking at the residential rate only provided that the

commercial component does not exceed 50% of the floor area of the premises.

#### 6.11.4 Special Holding Provisio n

The following special holding provision shall apply:

- a) Holding provision H1 shall only be lifted when the applicable criteria outlined in Section 2.6.1 and the following provisions have been met:
  - A developers group agreement or other cost sharing arrangement for community infrastructure and facilities has been entered into to the satisfaction of the Town's Commissioner of Development Services and the Town Solicitor.
  - Execution of a Section 37 Agreement between the Town and the Owner regarding a contribution by the Owner in the amount of \$6,000,000 pursuant to Section 37 of the Planning Act and in accordance with the Town's Official Plan policies regarding Section 37 contributions, to the satisfaction of the Town.
- 1.7 By adding the following new subsection to **Section 6 Exceptions** to By-law 2004-196:

### 6.12 School site south of Highway 7 and east of Warden Avenue

Notwithstanding any other provisions of this By-law, the following provisions shall apply to the lands denoted by the symbol \*12 (Exception 12) on the schedules to this By-law. All other provisions, unless specifically modified/amended by this section, continue to apply to the lands subject to this section.

#### 6.12.1 Special Site Provision

- a) Only the following uses are permitted:
  - · Schools, Public
  - Parks
  - Day Nurseries
- b) Section 4.14.8 shall not apply.
- c) Special Provision (2) to Table A1 shall not apply.
- 1.8 By adding the following new subsection to Section 6 Exceptions to By-law 2004-196:

#### 6.13 Public parks south of Highway 7, east of Warden Avenue.

Notwithstanding any other provisions of this By-law, the following provisions shall apply to the lands denoted by the symbol \*13 (Exception 13) on the schedules to this By-law. All other provisions, unless specifically modified/amended by

this section, continue to apply to the lands subject to this section.

6.13.1 Special Site Provision

a) The following additional use is permitted:

Parking garages constructed completely below the established grade, including associated ventilation shafts and housing and similar facilities associated with below grade parking garages.

By adding the following new subsection 6.14 (\*14) to Section 6 – Exceptions:

# 6.14 Special provisions – interim commercial development southeast of Highway 7 and Birchmount Road

Notwithstanding any other provisions of this By-law, the following provisions shall apply to the lands denoted by the symbol \*14 (Exception 14) on the schedules to this By-law. All other provisions, unless specifically modified/amended by this section, continue to apply to the lands subject to this section.

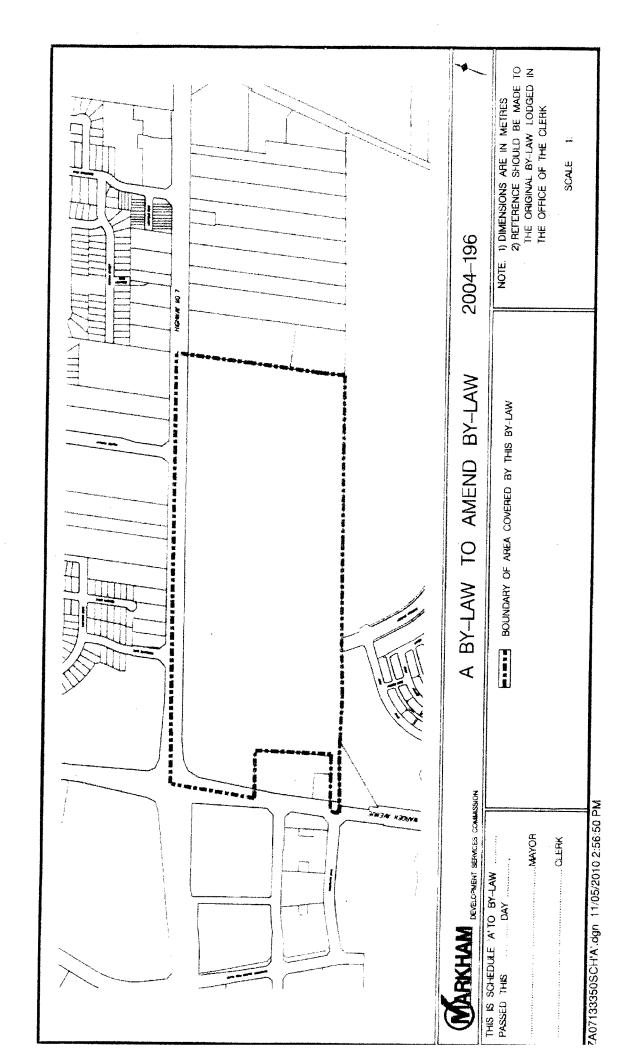
#### 6.14.1 Additional Permitted Use

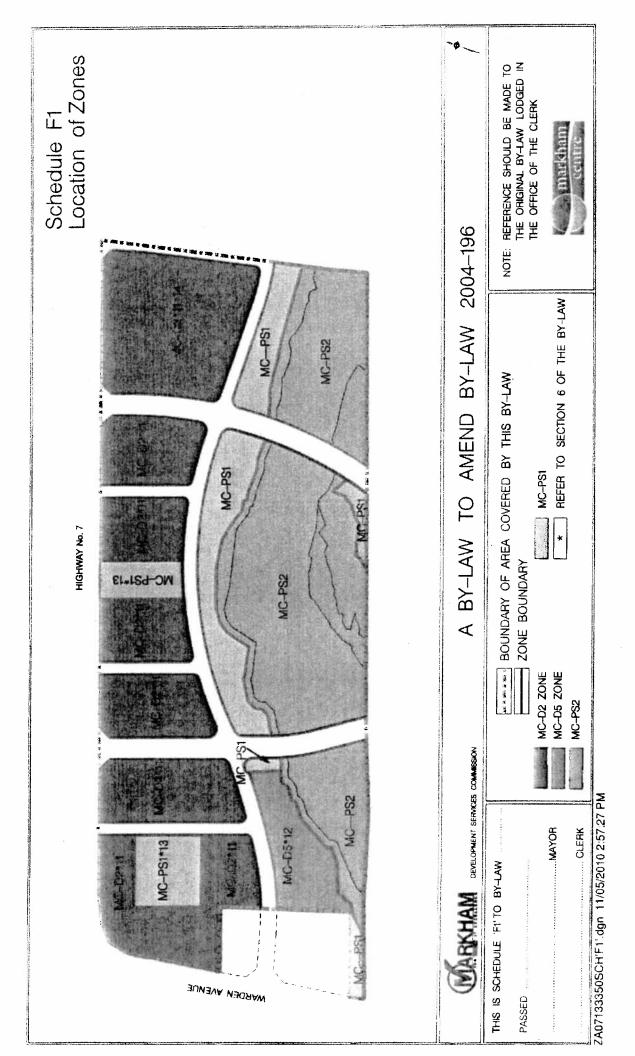
a) The following additional use is permitted:

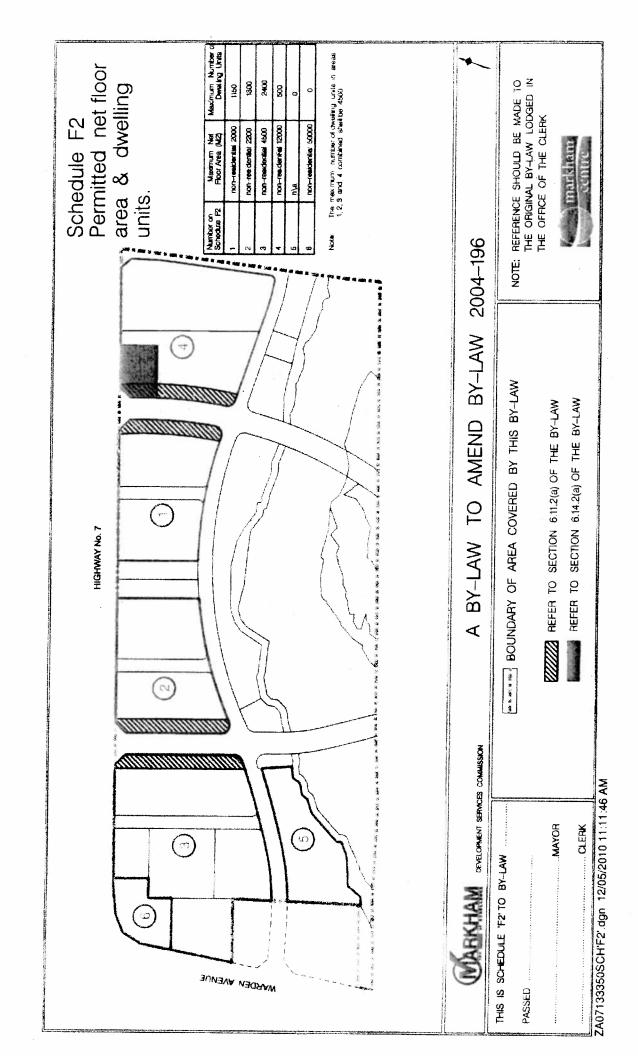
One (1) supermarket with a maximum permitted net floor area of 4000 square metres.

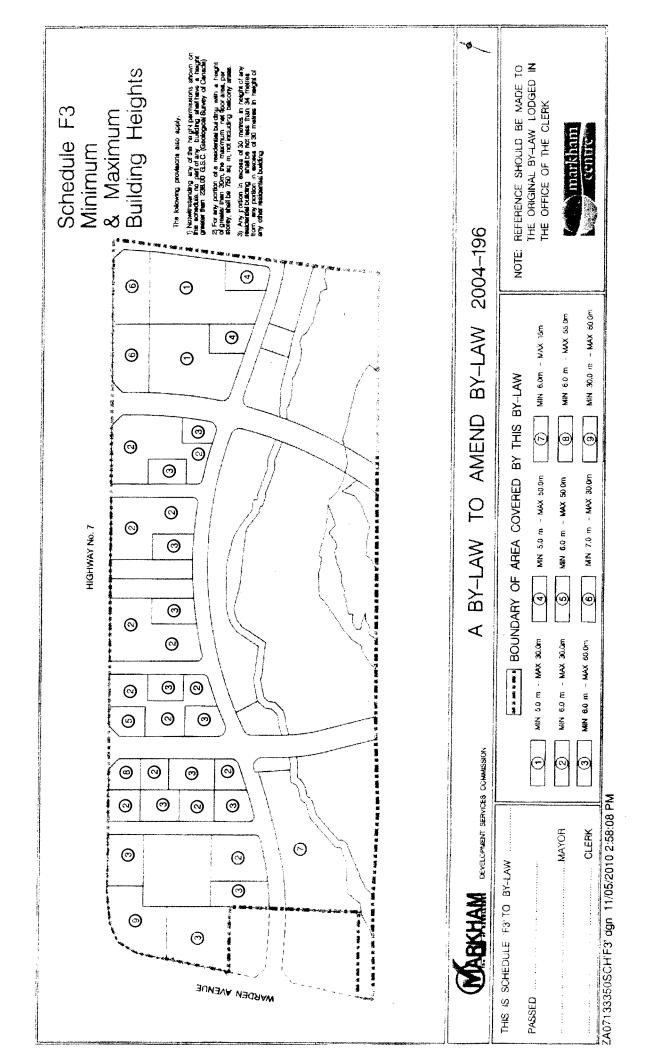
#### 6.14.2 Special Use Provision

- a) Special Provision (2) to Table A1 shall not apply.
- b) The minimum *net floor area* of any *building* identified on Schedule F2 as being subject to this sub-section shall be 1670 square metres.
- c) Notwithstanding the provisions of Section 4.14.1 and 4.14.2 of By-law 2004-196, there is no limit on the number of parking spaces to be established, provided the minimum parking requirements for non-residential uses are met. In addition, there is no restriction on the location of parking spaces for non-residential uses.
- d) Section 4.14.8 shall not apply.
- 1.10 By adding the following schedules to By-law 2004-196, as amended Schedule F1, F2, F3, F4 and X5.
- 2. All other provisions of By-law 2004-196, as amended, not inconsistent with the provisions of this by-law shall continue to apply.









the minimum sections from the ecreetime shall be 0.0 metres REFERENCE SHOULD BE MADE TO THE ORIGINAL BY-LAW LODGED IN THE OFFICE OF THE CLERK Schedule F4 Setbacks Confine BY-LAW TO AMEND BY-LAW 2004-196 NOTE BOUNDARY OF AREA COVERED BY THIS BY-LAW HIGHWAY No. 7 ∢ DEVELOPMENT SERVICES COMMISSION 'A07133350SCHF4' dgn 11/05/2010 2:58:28 PM MAYOR CLER THIS IS SCHEDULE 'E' TO BY-LAW MARKHAM WARDEN AVENUE PASSED

