

# Revised Special Development Services Committee Meeting Agenda

### Meeting No. 6 | April 22, 2025 | 7 PM | Live streamed

Members of the public have the option to attend either remotely via Zoom or in-person in the Council Chamber at the Civic Centre

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Members of the public may submit written deputations by email to clerkspublic@markham.ca.

Written submissions must be received by 5:00 p.m. the day prior to the meeting.

If the deadline for written submission has passed, you may:

Email your written submission directly to Members of Council; or

Make a deputation at the meeting by completing and submitting an online <u>Request to Speak Form</u>
If the deadline for written submission has passed **and** Council has finished debate on the item at the meeting, you may email your written submission directly to <u>Members of Council</u>.

### 3. REQUEST TO SPEAK / DEPUTATION:

Members of the public who wish to make a deputation, please register prior to the start of the meeting by: Completing an online *Request to Speak Form*, or,

E-mail clerkspublic@markham.ca providing full name, contact information and item they wish to speak on. If you do not have access to email, contact the Clerk's office at **905-479-7760** on the day of the meeting. \*If Council or Committee has finished debate at the meeting on the item, you may email your written submission directly to Members of Council.

The list of *Members of Council is available online at this link*.

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Note: As per Section 7.1(h) of the Council Procedural By-Law, Council will take a ten minute recess after two hours have passed since the last break.





### Special Development Services Committee Revised Agenda

Meeting Number: 6 April 22, 2025, 7:00 PM - 10:00 PM Council Chamber

Please bring this Special Development Services Committee Agenda to the Special Council meeting on May 6, 2025.

**Pages** 

1. CALL TO ORDER

#### INDIGENOUS LAND ACKNOWLEDGEMENT

We begin today by acknowledging the traditional territories of Indigenous peoples and their commitment to stewardship of the land. We acknowledge the communities in circle. The North, West, South and Eastern directions, and Haudenosaunee, Huron-Wendat, Anishnabeg, Seneca, Chippewa, and the Mississaugas of the Credit peoples. We share the responsibility with the caretakers of this land to ensure the dish is never empty and to restore relationships that are based on peace, friendship, and trust. We are committed to reconciliation, partnership and enhanced understanding.

- 2. DISCLOSURE OF PECUNIARY INTEREST
- 3. DEPUTATIONS
- 4. COMMUNICATIONS
- 5. REGULAR REPORTS DEVELOPMENT AND POLICY MATTERS
  - 5.1 RECOMMENDATION REPORT- CF MARKVILLE NOMINEE INC. (C/O MALONE GIVEN PARSONS LTD.), APPLICATION FOR OFFICIAL PLAN AMENDMENT TO PERMIT A FOUR-PHASE MIXED USE DEVELOPMENT,

INCLUDING RETENTION OF THE EXISTING SHOPPING MALL, CONSISTING OF 4,500 RESIDENTIAL UNITS, 11,250 M2 OF NON-RESIDENTIAL AND COMMUNITY AMENITY SPACE, THREE NEW PUBLIC PARKS, AND A FUTURE SCHOOL LOCATION, WITH BUILDINGS RANGING IN HEIGHTS FROM 6 TO 39 STOREYS AT 5000 HIGHWAY 7 (WARD 3) FILE PLAN 23 126054 (10.3)

3

#### Note: Report has now been attached.

- 1. That the report, dated April 22, 2025, titled, "RECOMMENDATION REPORT, CF Markville Nominee Inc. (c/o Malone Given Parsons Ltd.), Application for Official Plan Amendment to permit a four-phase mixed use development, including retention of the existing shopping mall, consisting of 4,500 residential units, 11,250 m2 of non-residential and community amenity space, three new public parks, and a potential future school location, with buildings ranging in heights from 6 to 39 storeys at 5000 Highway 7 (Ward 3) File PLAN 23 126054", be received; and,
- 2. That the Official Plan Amendment application submitted by CF Markville Nominee Inc. be approved and the draft Official Plan Amendment, attached hereto as Appendix 'A', be finalized and brought to a future Council meeting to be adopted without further notice; and further,
- 3. That Staff be authorized and directed to do all things necessary to give effect to this resolution.

#### 6. ADJOURNMENT



Report to: Development Services Committee Meeting Date: April 22, 2025

**SUBJECT**: RECOMMENDATION REPORT

CF Markville Nominee Inc. (c/o Malone Given Parsons Ltd.), Application for Official Plan Amendment to permit a four-phase mixed use development, including retention of the existing shopping mall, consisting of 4,500 residential units, 11,250 m² of non-residential and community amenity space,

three new public parks, and a future school location, with buildings ranging in

heights from 6 to 39 storeys at 5000 Highway 7 (Ward 3)

File PLAN 23 126054

PREPARED BY: Elizabeth Martelluzzi, RPP MCIP, Senior Planner, Central District, Ext. 2193

**REVIEWED BY:** Sabrina Bordone, RPP MCIP, Manager, Central District, Ext. 8230

Stephen Lue, RPP, MCIP, Senior Development Manager, Ext. 2520

#### **RECOMMENDATION:**

- 1. THAT the report, dated April 22, 2025, titled, "RECOMMENDATION REPORT, CF Markville Nominee Inc. (c/o Malone Given Parsons Ltd.), Application for Official Plan Amendment to permit a four-phase mixed use development, including retention of the existing shopping mall, consisting of 4,500 residential units, 11,250 m² of non-residential and community amenity space, three new public parks, and a potential future school location, with buildings ranging in heights from 6 to 39 storeys at 5000 Highway 7 (Ward 3) File PLAN 23 126054", be received;
- 2. THAT the Official Plan Amendment application submitted by CF Markville Nominee Inc. be approved and the draft Official Plan Amendment, attached hereto as Appendix 'A', be finalized and brought to a future Council meeting to be adopted without further notice;
- 3. AND THAT Staff be authorized and directed to do all things necessary to give effect to this resolution.

#### **EXECUTIVE SUMMARY:**

This report recommends approval of the Official Plan Amendment application submitted by CF Markville Nominee Inc. to permit a four-phase mixed use development, including retention of the existing shopping mall, consisting of 4,500 residential units, 11,250 m² of non-residential and community amenity space, three new public parks, and a potential future school location, with buildings ranging in heights from 6 to 39 storeys at 5000 Highway 7, as shown in Figures 4 and 5 (the "Proposed Development").

Staff are of the opinion that the Proposed Development makes efficient use of an underutilized parcel of land currently occupied by surface parking and is consistent with Section 2.2.1. b) of the 2024 Provincial Planning Statement, which permits "all types of residential intensification, including the development and redevelopment of underutilized commercial and institutional sites (e.g., shopping malls and plazas)". The proposal provides a transit-supportive intensification opportunity within a Major Transit Station Area ("MTSA") and identified key development area, utilizes existing infrastructure, diversifies the housing stock by offering high-density residential

uses with both rental and market tenures, and proposes a mix of land uses to service new and existing residents.

The Proposed Development has been designed to be sensitive to the existing community by locating the shortest buildings adjacent to the low-rise neighbourhood on the north side of Bullock Drive and the tallest buildings at the intersection of Highway 7 and McCowan Road, providing appropriate built form transitions between areas of different intensities and uses across the subject lands. For these reasons, Staff opine that the proposed Official Plan Amendment is appropriate and represents good planning.

#### **PURPOSE:**

This report recommends approval of the Official Plan Amendment ("OPA") application (the "Application"), submitted by CF Markville Nominee Inc (the "Owner"), to permit the Proposed Development at 5000 Highway 7 (the "Subject Lands").

#### **Process to Date:**

- June 22, 2023: Staff deemed the Application complete
- December 5, 2023: Statutory Public Meeting was held
- December 23, 2024: Owner submitted revised plans in response to Staff comments
- April 2025: Revised plans submitted by the Owner

The 120-day period set out in the <u>Planning Act</u> before the Owner can appeal the Application to the Ontario Land Tribunal (the "OLT") for a non-decision ended on October 13, 2023. Accordingly, the Owner can appeal the Application to the OLT.

#### If the DSC supports the Application, the planning process will include the following steps:

- Council adoption of the site-specific OPA
- Continued review and processing of the site-specific Zoning By-law Amendment ("ZBA") application for the Phase 1 lands (PLAN 24 172945), as shown on Figure 5, including scheduling of a statutory Public Meeting
- Submission of future Site Plan Control, Draft Plan of Condominium, and Consent applications for each phase of development

#### **BACKGROUND:**

#### **Location and Area Context**

The 28.2 ha (69.68 ac) Subject Lands are located on the northwest corner of Highway 7 and McCowan Road, south of the Centennial GO Station, and are currently occupied by Markville Mall, a Porsche car dealership, two restaurant buildings, surface parking areas, and an internal private road (see Figures 1 and 3). The Subject Lands are part of the ongoing Markville Secondary Plan study, which includes these and other surrounding properties.

#### Revisions made by the Owner to the original submission

The Owner revised the Proposed Development in response to the Application review and feedback from the statutory Public Meeting, which includes, but is not limited to, the following:

- a) Reduced building heights at the Highway 7 and McCowan Road intersection (Phase 1) from a maximum of 45 to 39 storeys (the overall Phase 1 heights have decreased by fourteen storeys over the five proposed towers from the initial submission).
- b) Increased building height at the northeast portion of the Subject Lands adjacent to the Centennial GO Station from a maximum of 30 storeys to 34 storeys.

- c) Above-grade parking garage was removed from the Highway 7 frontage and replaced with a 15-storey residential building.
- d) Revised building heights in response to the desired distribution of built-form of the Markville Secondary Plan Study Emerging Concept (December 2023), based on the principle with the tallest heights focused at key intersections and areas in between the height peaks as height transitions from 6 and 15-storeys (mid-rise built form).
- e) Introduced building step backs above the eighth storey for the two 15-storey buildings Highway 7.
- f) The proposed entrance on Highway 7 mid-block between McCowan Road and Bullock Drive) is to include improved pedestrian infrastructure, including wide sidewalks, street lighting, plantings to serve as the shopping mall main entrance.
- g) The pedestrian entrance at the corner of Highway 7 and McCowan Road now includes an urban plaza to provide significance to this key intersection.
- h) Public realm enhancements have been proposed to lands adjacent to Highway 7 to improve visual connections to the Rouge Valley System.
- i) Expanded the park on the south side of Bullock Drive, and three unencumbered public parks, which represent approximately 15% of the developable area. Proposed privately owned public spaces ("POPS") results in private open spaces accounting to approximately 3% of the Proposed Development for a total of 18%.

# Table 1 summarizes the Proposed Development that includes three unencumbered public parks and the opportunity for a future public school (see Figure 4)

Table 1: The Proposed Development (See Figures 4 to 7)							
Residential Area:	387,775 m <sup>2</sup> Gross Floor Area ("GFA")						
Non-residential Space:	11,250 m <sup>2</sup> GFA						
Density (Floor Space Index - "FSI"):	2.0 FSI, including the existing shopping mall (to remain) with the following densities each development phase:						
	<ul><li>Phase 1: 5 FSI; Phase 2: 5 FSI; Phase 3: 2 FSI; Phase 4: 5 FSI</li></ul>						
Dwelling Units:	4,500 • Phase 1: 1,857; Phase 2: 970: Phase 3: 453; Phase 4: 1,220						
Building Height:	Phase 1: 30 to 39 storeys (5 buildings) Phase 2: 15 to 34-storeys (4 buildings) Phase 3: 6-storeys (1 parking structure and 3 buildings) Phase 4: 15 to 30 storeys (5 buildings)						
Public Parks and Open Spaces:	Over 18% is proposed to be open space and parks, consisting of:  One unencumbered public park fronting Highway 7  Two unencumbered public parks fronting Bullock Drive  Two smaller POPS						

#### Table 1: The Proposed Development (See Figures 4 to 7)

# Vehicular Access and Parking Structures:

- Maintain existing accesses
- Propose 1 additional access to Highway 7 (between Bullock Drive and McCowan Road)
- 1 new parking structure (north side of the Subject Lands)
- Underground parking for new buildings

# The Proposed Development is consistent with the Provincial Planning Statement, 2024 (the "2024 PPS")

The 2024 PPS provides direction on matters of Provincial interest related to land use planning and development and includes, in part, building strong, healthy communities with an emphasis on efficient development and land use patterns, the wise use and management of resources, and protecting public health and safety. The Subject Lands are located within a defined Settlement Area and the McCowan BRT Station Protected Major Transit Station Area ("PMTSA 15"). The Proposed Development promotes the efficient use of land, resources, and infrastructure, pursuant to Section 2.2.1.b), which permits "all types of residential intensification, including the development and redevelopment of underutilized commercial and institutional sites (e.g., shopping malls and plazas)." The Proposed Development supports commercially designated retail lands and active transportation and transit.

# The Proposed Development conforms to the 2022 York Region Official Plan ("ROP") as it is compact and transit supportive

The ROP designates the Subject Lands "Urban Area" (Map 1), "Community Area" (Map 1A), and are located along a Regional Corridor (Highway 7), which permits a wide range of residential, commercial, industrial, and institutional uses. Community Areas consist of most of the required housing and population-related jobs that would accommodate the forecasted population. The Subject Lands are adjacent to a Rapid Transit Corridor along Highway 7, and within PMTSA 15, which prescribes a minimum density of 200 people and jobs per hectare.

### The 2014 Official Plan (the "2014 OP") does not apply to the Subject Lands

The policies of the 2014 OP state that until the approval of a Secondary Plan for the Markville Key Development Area lands is approved, the 1987 Town of Markham Official Plan, as amended, will continue to apply, and the land use designations and the related policies of the 2014 OP will be used to inform the new Secondary Plan for this area. The Subject Lands are located within the Markville Key Development Area, which is intended for employment and residential development in single use and mixed-use setting, providing for office, retail, service and recreational uses, and a variety of higher density housing types.

#### The 1987 Official Plan (the "1987 OP")

The 1987 OP designates the Subject Lands "Commercial - Major Commercial Areas", which permits a wide range of commercial uses, and a range of entertainment and institutional uses. This designation may also permit medium and high-density residential uses, subject to ensuring that the planned function of the land is maintained, that the location is appropriate, and that the applicable provisions of Section 2.13 (Housing) of the 1987 OP are met. Staff opine that the Proposed Development introduces housing supply in an existing service area that will meet the anticipated housing needs of the City. The Owner proposes an OPA to permit a mixed used development with site-specific density and height provisions, and includes the provision of future parks, school site, and urban design improvements to support the intensification.

The Draft OPA (see Appendix 'A') has been provided by the Owner's Planning Consultant and will be finalized prior to being brought forward for Council enactment. The provisions in **bolded** text within the Draft OPA have been added by Staff.

# The Proposed Development generally aligns with the principles of the Markville Secondary Plan Study (the "Study")

The City initiated the Study in 2022 to inform the preparation of a new Secondary Plan for the Markville key development area. The Study area comprises the lands south of the Stouffville GO right-of-way, north of the Rouge River, east of Austin Drive Park and Bullock Drive and west of Laidlaw Boulevard and includes the Subject Lands and the larger surrounding area (see Figure 6). Staff opine that the Proposed Development, including the land use and built form, generally aligns with the vision, guiding principles, and emerging concept plan (land use and built form) documented in the Interim Report for the Study area. The Markville Secondary Plan Final Study Report and recommendations will be reported in the Final Study Report, which is targeted for the Development Services Committee ("DSC") in Q2-2025.

#### **DISCUSSION:**

This section identifies how the matters raised through the review process for the Application, including those raised at the statutory Public Meeting, have been resolved and considered.

The City received 23 written submissions and 24 oral deputations at the statutory Public Meeting, with key comments and concerns with Staff's responses summarized below

a) Appropriateness of the proposed height and density and alignment with the guiding principles for the Markville Secondary Plan

The Owner proposes a height range of 6 to 39 storeys across seven development blocks (excluding the mall) with densities from 2 to 7.4 FSI (see Appendix 'A', Draft OPA). The December 11, 2023, Emerging Concept as part of the Study Interim Report includes heights from 5 to 40 storeys on the Subject Lands, structured around three higher-density and high-frequency transit stations at the northeast, southeast, and southwest corners of the Subject Lands. Following comments from the statutory Public Meeting and Staff's feedback, the Owner reduced the proposed maximum height from 45 to 39 storeys at the Highway 7 and McCowan Road node to align with the City's Emerging Concept. Staff opine that the proposed heights are consistent with the Emerging Concept and guiding principles of the Markville Secondary Plan. Moreover, Staff note that the Proposed Development does not require an amendment to the maximum permitted density within the in-force 1987 Official Plan, nor the 2014 Official Plan, which permits 2 FSI across the entire Subject Lands.

Concerns were raised with respect to shadow impacts on adjacent properties and the public realm within the Subject Lands because of the proposed heights. The Owner's revised Proposed Development maximizes sun exposure on the proposed parkland components. Staff agree with the conclusions of the Sun Shadow Analysis, which demonstrates that the Proposed Development avoids unnecessary overshadowing on the existing low-rise neighbourhood to the north and the public realm to ensure comfortable sunlight access, in accordance with the applicable policies and guidelines. Moreover, the Proposed Development achieves appropriate built form through adequate tower separation to minimize shadow and privacy impacts. The Owner continues to work with Staff to achieve desirable building designs through the current and future ZBA applications and subsequent site plan applications. Staff find that the proposed height and density are appropriate.

#### b) Concerns with transportation and traffic

The Owner submitted a Transportation Impact Study ("TIS") and an addendum that documented the review of the site-related traffic impacts based on the revised proposal and responds to Staff and agency comments. The TIS findings indicate the critical need to shift towards non-auto modes of transportation (public transit, cycling and walking) to support the Proposed Development. Improvements required to accommodate these needs include the anticipated widening of regional roads (e.g., McCowan Road) and transit network improvements (e.g., Highway 7 Rapidway extension to Cornell, all-day frequent GO Rail services). The Proposed Development also includes improvements to the internal road network to create a complete street network, including a re-alignment of the internal ring road and an additional access to Highway 7. The timing of these improvements would impact the schedule of development phases. Staff will require detailed phasing assessments as a condition of future Zoning By-law Amendment applications, to fully inform the timing and sequencing of transportation infrastructure programs.

#### <u>Transportation Demand Management ("TDM")</u>

The Subject Lands are in an area with excellent transit connections including the Stouffville GO rail line, the VIVA system along Highway 7, and local bus connections. The Owner agrees to provide future residents a robust system of supportive TDM strategies to manage travel demands, including but not limited to leveraging existing transit access, network and on-site enhancements to the pedestrian and active transportation system, and a parking strategy to be reviewed in greater detail and implemented as each development phase progresses (notwithstanding the prohibition of minimum parking requirements within an MTSA under the <u>Planning Act</u>).

The Proposed Development would transform the public realm from an auto-oriented environment to a pedestrian and cyclist-friendly environment through improvements to the active transportation network, including sidewalks and cycling facilities, which would provide safe connections between existing transit stops and access to the mall. The strategic placement of parks and open spaces would allow for direct sightlines and pathways to the key entrances of CF Markville.

#### c) Sufficient proposed public parkland

The Owner revised the proposed park sizes and configuration within the Proposed Development to provide a total of 1.45 ha of unencumbered parkland, which equates to approximately 15% of the developable area which meets the <u>Planning Act</u> requirements. In addition to public parkland, the Owner proposes two POPS, which represent approximately 3% of the developable area. The Owner has revised the Application to eliminate stratified parks (i.e., parkland or public open space on top of private infrastructure including, but not limited to, parking garages). All proposed parks would now be unencumbered.

# d) Concerns raised regarding additional school space and library and community recreation space facilities

Concerns were raised regarding the need for additional school spaces. The York Region District School Board ("YRDSB") identified the potential need for a new elementary school within the Subject Lands to serve the forecasted growth for the Markville area, including students generated from the Proposed Development. The revised Draft OPA includes a policy that offers the YRDSB and York Catholic District School Board the opportunity to

obtain an interest in a school site within 30 days of the City circulating a ZBA application for a mixed-use development in the school priority area on the Subject Lands (see Appendix 'A', Draft OPA). In accordance with the proposed Draft OPA policy, the Owner agrees to consult with the school boards to determine the school size, should the Boards seek to acquire such an interest. Due to the high-density nature of the development, the Board indicated their willingness to accept a smaller school site and explore opportunities for potential shared use and alternative arrangements consistent with Board policies.

Some members of the public expressed concern with the capacity of libraries and community recreation facilities with the increased population generated from the Proposed Development. As part of the submission, the Owner submitted a Community Services and Facilities Report that analyzed the availability and demand for these services and facilities in connection with the Proposed Development. The report concluded that the service level for libraries and community recreation facilities will continue to be sufficient when accounting for the Proposed Development. In the case of libraries and arenas specifically, the service levels are proposed to operate well above City averages.

e) CF Markville to be retained and additional retail opportunities at key locations

The Owner confirmed that the existing mall will remain on-site with the Proposed

Development (see Figure 5). Additional potential commercial uses are proposed at various
key locations within the building podiums to animate ground level frontages, including within
buildings along Highway 7 and within the internal ring road. Staff have no objections to the
Proposed Development's impact on the mall as the regional shopping node is maintained,
while additional housing is provided within an Intensification Area planned for significant
growth in accordance with the provincial, regional, and local policy framework.

Should the Owner propose to redevelop the mall (in its entirety or in portions) or new phases of CF Markville that are not part of this Proposed Development in the future, the draft OPA requires that a future Official Plan Amendment shall be accompanied by a Comprehensive Block Plan to address matters such as, but not limited to, future parkland, public road and pedestrian connections, and community facilities.

# f) Floodplain impacts will be mitigated as required by the Toronto and Region Conservation Authority ("TRCA")

A small portion of the Subject Lands identified in Phase 4 of the Proposed Development is located within the Regional Storm flood plain. As per TRCA's Living City Policies, a minimum 10 m setback from the flood plain is typically required for any above and underground development (e.g., buildings, surface and underground parking, grading). The Owner will be required to address the delineation of the flood plain and buffer and implement stormwater management measures, as approved by the City and TRCA, prior to approval of future ZBA applications required to facilitate the Proposed Development.

### g) Coordinated timing of infrastructure

Concerns were raised regarding the coordination between phasing of development and timing for infrastructure and transit improvements. Four development phases are included in Figure 5 of the proposed Draft OPA, as determined in accordance with "no build zones" established by various retail tenant leases associated with CF Markville. Each phase contains public parkland to ensure that outdoor recreational space is provided to accommodate the additional population associated with each phase.

h) Purpose-built rental housing proposed in Phase 1 and Staff will continue to work with the Owner to secure affordable housing in future phases

The Proposed Development will offer a diverse mix of unit types and sizes, which includes purpose-built rental units in Phase 1 and will contribute to the mix of tenures in the community. Staff will continue to advocate for the Owner to include affordable and/or purpose-built rental units through future phases.

#### **CONCLUSION:**

The Subject Lands are in a MTSA and planned to accommodate intense forms of transit supportive redevelopment. The Proposed Development makes efficient use of a shopping centre parking lot, encourages the use of public transportation, and contributes to a complete community. Therefore, Staff opine that the Proposed Development is appropriate and represents good planning and recommend that the Application be approved and the Draft OPA be brought forward to a future Council meeting, once finalized, for enactment.

#### **FINANCIAL CONSIDERATIONS:**

Not applicable.

#### **HUMAN RESOURCES CONSIDERATIONS:**

Not applicable.

#### **ALIGNMENT WITH STRATEGIC PRIORITIES:**

The Application aligns with the City's strategic priorities in the context of growth management and municipal services to ensure safe and sustainable communities.

#### **BUSINESS UNITS CONSULTED AND AFFECTED:**

The Application was circulated to various departments and external agencies and their requirements will be reflected in the implementing OPA.

### RECOMMENDED BY:

Giulio Cescato, MCIP, RPP Arvin Prasad, MCIP, RPP

Director, Planning and Urban Design

Commissioner of Development Services

#### ATTACHMENTS AND APPENDICES:

Figure 1: Location Map

Figure 2: Area Context and Zoning

Figure 3: Aerial Photo

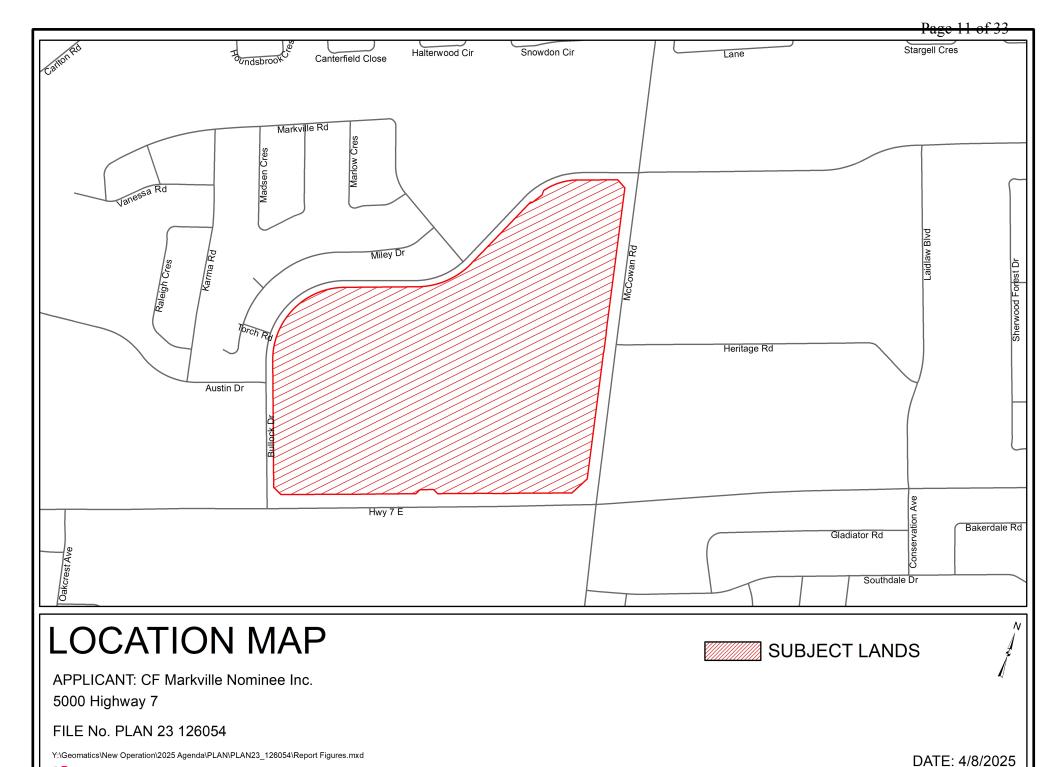
Figure 4: Conceptual Site Plan Figure 5: Proposed Phasing Plan

Figure 6: Markville Secondary Plan Study Area Appendix 'A': Draft Official Plan Amendment

#### APPLICANT:

Lincoln Lo c/o Malone Given Parsons Ltd.

140 Renfrew Drive Unit 201, Markham, ON L3R 6B3 | email: llo@mgp.ca

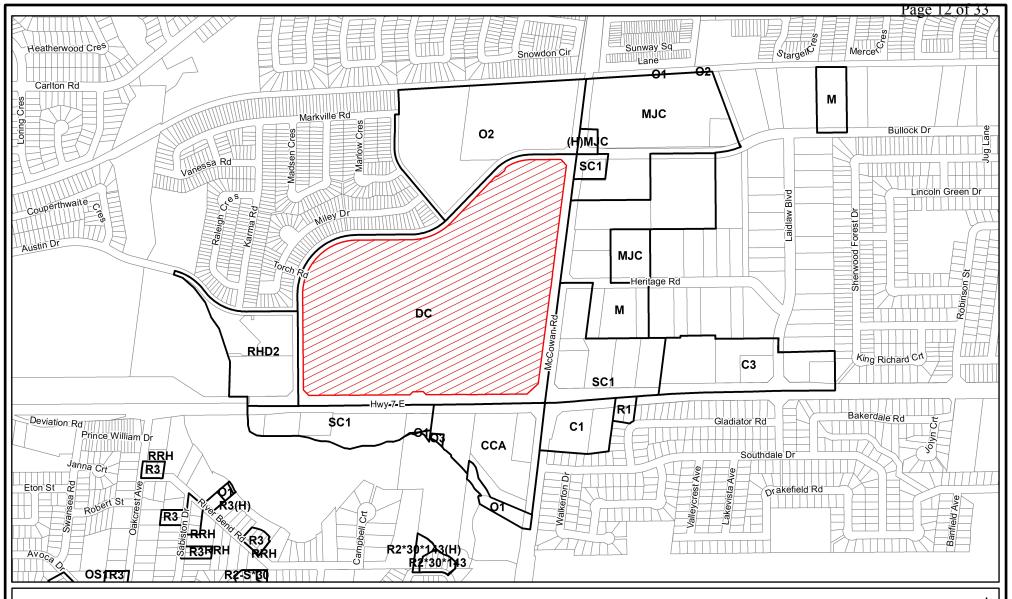


Drawn By: BE

Checked By: EM

MARKHAM DEVELOPMENT SERVICES COMMISSION

FIGURE No.



# AREA CONTEXT / ZONING

APPLICANT: CF Markville Nominee Inc.

5000 Highway 7

FILE No. PLAN 23 126054

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(MARKHAM DEVELOPMENT SERVICES COMMISSION

SUBJECT LANDS

DATE: 4/8/2025



# AERIAL PHOTO (2024)

APPLICANT: CF Markville Nominee Inc. 5000 Highway 7

FILE No. PLAN 23 126054

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MARKHAM DEVELOPMENT SERVICES COMMISSION

SUBJECT LANDS

DATE: 4/8/2025

FIGURE No. 3



# **CONCEPTUAL SITE PLAN**

APPLICANT: CF Markville Nominee Inc. 5000 Highway 7

FILE No. PLAN 23 126054

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MARKHAM DEVELOPMENT SERVICES COMMISSION

DATE: 4/8/2025

Checked By: EM FIGURE No. 4



# PROPOSED PHASING PLAN

APPLICANT: CF Markville Nominee Inc. 5000 Highway 7

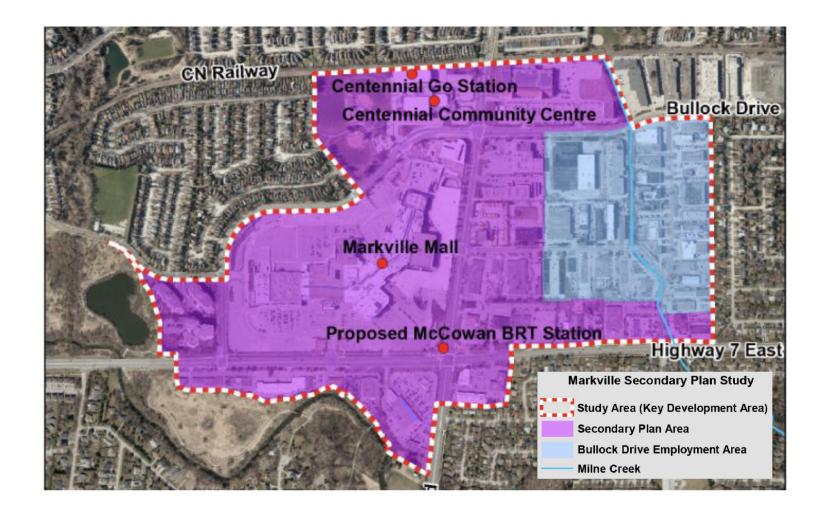
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MARKHAM DEVELOPMENT SERVICES COMMISSION

DATE: 4/7/2025

Drawn By: BE Checked By: EM



### MARKVILLE SECONDARY PLAN STUDY AREA

APPLICANT: CF Markville Nominee Inc. 5000 Highway 7

FILE No. PLAN 23 126054

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MARKHAM DEVELOPMENT SERVICES COMMISSION

DATE: 4/7/2025

FIGURE No. 6

### **OFFICIAL PLAN**

### of the

# CITY OF MARKHAM PLANNING AREA AMENDMENT NO. XXX

To amend the Official Plan (Revised 1987), as amended.

(Appendix 'A' Draft OPA By-law 2025-XX.docx)

(May 2025)

#### **OFFICIAL PLAN**

of the

### **CITY OF MARKHAM PLANNING AREA**

### AMENDMENT NO. XXX

To amend the Official Plan (Revised 1987), as amended.

This Official Plan Amendment was adopted by the Corporation of the City of Markham, Bylaw No. ----2025-xx---- in accordance with the Planning Act, R.S.O., 1990 c.P.13, as amended, on the XX day of MONTH, 2025.

Kimberley Kitteringham	Frank Scarpitti
City Clerk	Mayor



### **By-law 2025-XX**

Being a by-law to adopt Amendment No. XXX to the City of Markham Official Plan (Revised 1987), as amended

THAT COUNCIL OF THE CORPORATION OF THE CITY OF MARKHAM, IN ACCORDANCE WITH THE PROVISIONS OF THE PLANNING ACT, R.S.O., 1990 HEREBY ENACTS AS FOLLOWS:

- 1. THAT Amendment No. XXX to the Official Plan (Revised 1987), as amended, attached hereto, is hereby adopted.
- 2. THAT this by-law shall come into force and take effect on the date of the final passing thereof.

READ A FIRST, SECOND AND THIRD TIME AND PASSED THIS XXth DAY OF MAY, 2025.

Kimberley Kitteringham
City Clerk
(Signed)

Frank Scarpitti
Mayor

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PART I - INTRODUCTION

(This is <u>not</u> an operative part of Official Plan Amendment No. XXX)

#### **PART I - INTRODUCTION**

#### 1.0 GENERAL

- 1.1 PART I INTRODUCTION, is included for information purposes and is not an operative part of the Official Plan Amendment.
- 1.2 PART II THE OFFICIAL PLAN AMENDMENT, constitutes Amendment No. XXX to the Official Plan (Revised 1987), as amended. Part II is an operative part of this Official Plan Amendment.

#### 2.0 LOCATION

This Amendment to the Official Plan applies to lands comprising approximately 28.2 ha (69.8 ac), located at the northwest corner of Highway 7 and McCowan Road and are municipally known as 5000 Highway 7 (the "Subject Lands"). The Subject Lands are currently occupied by CF Markville, a regional indoor shopping centre.

#### 3.0 PURPOSE

The purpose of this Official Plan Amendment is to include a site-specific policy to facilitate the redevelopment of the underutilized surface parking of the Subject Lands with residential mixed-use development between 6 and 39 storeys while maintaining the existing mall building.

#### 4.0 BASIS OF THIS OFFICIAL PLAN AMENDMENT

An amendment to the Official Plan (Revised 1987), as amended, is being proposed to add site-specific development criteria for the redevelopment of the Subject Lands. The Official Plan currently designates the Subject Lands "Commercial" on Schedule A – Land Use and "Major Commercial" on Schedule H – Commercial/Industrial Categories. The redevelopment of the Subject Lands proposes to include residential uses while preserving commercial uses within the mall and conforms to the land use permissions within the Commercial designations. The Official Plan Amendment allows for the redevelopment of underutilized surface parking areas into a complete community, with a range of housing options located near transit, retail and services, and community facilities and the policies provide the guiding principles of this redevelopment.

The proposed development provides an attractive, mixed-use development that incorporates residential, retail, and community and open space uses that contributes to the development of vibrant, mixed-use complete communities. The built form of the proposed development is appropriate given its proximity to existing transit infrastructure along Highway 7 and the GO Transit line. The proposed development provides a development at a transit-supportive density that optimizes existing transit infrastructure and contributes towards the City's intensification targets.

The proposed development is consistent with the policies of the Provincial Planning Statement, 2024 (the "2024 PPS"), as it promotes the efficient uses of land, resources, and infrastructure by providing a diversified housing stock and commercial uses at transit-supportive densities proximal to existing transit facilities to meet the requirements of current and future residents. The proposed development provides an intensification opportunity that efficiently uses existing and planned infrastructure including roads, higher order transit within the McCowan BRT Station Major Transit Station Area ("MTSA"), servicing and other community amenities on the Subject Lands while at the same time being appropriate and compatible with existing surrounding uses.

The proposed development also conforms to the 2022 York Region Official Plan (the "2022 YROP"). The proposed development is in the delineated "Urban Area" and designated "Community Area" in the 2022 YROP, where most of the housing and population-related jobs required to accommodate the forecasted population will be located. It provides a compact, pedestrian scaled, street- and transit-oriented intensification opportunity in a strategic location adjacent to a Regional Corridor and within a MTSA. It supports the Region's growth management objectives by locating density in an area where density is to be focused. Further, the proposed development is within the McCowan BRT Station Protected MTSA and provides a scale of development and intensification that supports transit. As per the direction in the 2024 PPS, MTSAs are part of a regional strategy to align transit with growth and must be planned to achieve specified minimum density targets. The 2022 YROP also identifies all MTSAs as "Protected" MTSAs ("PMTSA") under the *Planning Act*. The 2022 YROP identifies a minimum planned density for the McCowan BRT Station PMTSA of 200 people and jobs per hectare.

The 2014 Markham Official Plan (the "2014 OP") designates the Subject Lands 'Mixed Use Mid Rise'; however, Section 9.14.4.3 states that until approval of an updated secondary plan for the Markville Key Development Area lands, the provisions of the Official Plan (Revised 1987), as amended, shall apply.

The proposed site-specific amendment to facilitate the redevelopment of the underutilized portion of the Subject Lands with residential mixed-use development ranging from 6 and 39 storeys in height is appropriate as it establishes detailed development criteria for master planning of the Subject Lands.

The proposed development makes efficient use of the underutilized surface parking areas of the CF Markville site, which is located in an area that the Province, Region and City have identified for intensification. The proposed development also supports Provincial, Regional and Municipal planning policy by making more efficient use of infrastructure, particularly higher order transit in proximity to the Subject Lands and represents good planning.

An associated Zoning By-law Amendment is required to implement the development standards in this Amendment.



PART II - THE OFFICIAL PLAN AMENDMENT

(This is an operative part of Official Plan Amendment No. XXX)



#### PART II - THE OFFICIAL PLAN AMENDMENT

#### 1.0 THE OFFICIAL PLAN AMENDMENT

- 1.1 Section 1.1.2 of Part II of the Official Plan (Revised 1987), as amended, is hereby amended by the addition of the number XXX to the list of amendments, to be placed in numerical order including any required grammatical and punctuation changes.
- 1.2 Section 3.4.6.1 of the Official Plan (Revised 1987), as amended, is hereby amended by adding the following new subsection e):
  - e) In addition to the land uses permitted in Section 3.4.6.1c) and notwithstanding any other policies in this Plan, medium and high density residential uses, private and commercial parking uses, privately-owned publicly accessible spaces (POPS), and park uses are permitted on the lands designated COMMERCIAL (Major Commercial Area) located at the northwest intersection of Highway 7 and McCowan Road on the lands municipally known as 5000 Highway 7 (CF Markville) in accordance with the following policies:
    - a. Development or redevelopment on these lands may proceed prior to the adoption of a new secondary plan for the Markville area.
    - b. CF Markville will continue to be recognized and maintained as a regional commercial node.
    - c. Redevelopment of these lands will be designed to enhance the safety, accessibility, placemaking, walkability, and vibrancy of the community, including:
      - i) Visual and physical connections to the Rouge Valley System through the use of pathways, landscaping and wayfinding elements adjacent to Highway 7;
      - ii) A prominent entrance, taking the form of a street, located at the existing mid-block driveway entrance from Highway 7, combining wide pedestrian sidewalks, enhanced streetscape and adjoining programmable outdoor urban open space framed by mixed-use buildings with uses at-grade to create animated edges, a sense of enclosure and place. The street will also provide an important pedestrian connection and terminus vista from Highway 7 to the existing mall entrance (south side), creating prominence and address, enhanced

- navigation and wayfinding, and the sense of arrival to Markville Mall.
- iii) The establishment of a gateway corner at the intersection of Highway 7 and McCowan Road that includes an open plaza with clear visibility to CF Markville.
- d. The maximum building heights and densities within each development block for the subject lands shall be as shown on Figure X.
- e. Redevelopment of the lands will occur in phases, as generally shown on Figure Y.
- f. Buildings less than 25 storeys in height fronting Highway 7 in Phase 4, as shown on Figure Y, shall include a building stepback above the 8th storey.
- g. A minimum of 2% of the total gross floor area of new development across the subject lands will consist of non-residential uses.
- h. Redevelopment within Phases 1 and 2 as shown on Figure Y shall not require the provision of affordable housing.
- i. For the lands identified as a school priority area on Figure Y, the following policies shall apply:
  - i. Within 30 days of the City circulating a zoning by-law amendment application for developments within the school priority area, the York Region District School Board and the York Catholic District School Board will be offered the opportunity, at their sole expense, to have conveyed to one or the other, an interest in a future mixed-use residential development for the construction of an elementary or secondary school. Should one of the Boards seek to acquire such an interest, such space will be conveyed to the Board at market value, free and clear of any encumbrances including, but not limited to, condominium maintenance fees. The amount of space to be conveyed will be determined in consultation with the Boards. Any such obligations will be secured through a site plan agreement for the relevant portions of the school priority area within Phase 2, prior to issuance of final site plan approval.

- ii. Should any of the school boards not express their interest in this matter within the 30 days, the requirement for a school will be deemed to have been satisfied.
- j. Parks shall be located as shown schematically on Figure Z. The location and size of the parks may be refined or modified within the subject lands without an amendment to this Plan provided the alternate site is consistent with the other policies of this Plan and provided that a minimum of 1.45 hectares of public parkland be provided in a configuration to the satisfaction of the Director of Planning and Urban Design.
- k. Parkland/Open Space will be provided on the subject lands through a combination of public parks and privately-owned publicly accessible open spaces.
- Public parks and Open Space for the purposes of this Amendment shall be unencumbered.
- m) That the following be provided prior to development on the Subject Lands, to the satisfaction of the City and the Toronto and Region Conservation Authority:
  - i) A Floodplain Study prepared by a qualified consultant for the proposed development of the Subject Lands. The development of the lands shall incorporate any mitigation measures required by the Floodplain Study;
  - ii) That any floodplain hazards shall be zoned in an appropriate Greenway or Open Space Zone; and
  - iii) Development of the lands shall incorporate appropriate Stormwater Management Practices.
- n) A Phasing assessment shall be submitted prior to approval of a Zoning By-law Amendment of the first phase of development to fully inform the timing and sequencing of transportation infrastructure delivery, including road and transit network improvements, and transportation demand management measures and other supportive programs necessary to support each phase of development, to the satisfaction of the Director of Engineering.
- o) Further to the Phasing assessment, that a Transportation Impact Study and Transportation Demand Management

plans be submitted as part of each phase of development to the satisfaction of the Director of Engineering.

- p) Prior to redevelopment of CF Markville or any lands on the property not noted in the Phasing Plan, the following shall be submitted concurrently with an Official Plan Amendment application:
  - i) A Comprehensive Block Plan as per the City's Terms of Reference to address matters, including but not limited to, public parkland and open space, and public road connections; and
  - ii) A Draft Plan of Subdivision for conveyance of public parks and roads, if applicable.

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#### 2.0 IMPLEMENTATION AND INTERPRETATION

The provisions of the Official Plan, as amended, regarding the implementation and interpretation of the Plan, shall apply in regard to this Amendment, except as specifically provided for in this Amendment.

This Amendment shall be implemented by an amendment to the Zoning By-law in conformity with the provisions of this Amendment.



